# Agenda Item 12



# **Policy and Scrutiny**

Director responsible for Democratic Services		
Report to:	Overview and Scrutiny Management Board	
Date:	01 March 2018	
Subject: Sub		

**Highways and Transport Scrutiny Committee** 

Open Report on behalf of Richard Wills,

## **Summary:**

In accordance with the Overview and Scrutiny Management Board's agreed programme, this report sets out the work programmes of the Environment and Economy Scrutiny Committee, Flood and Water Management Scrutiny Committee and Highways and Transport Scrutiny Committee.

This item allows in-depth consideration of these work programmes; both in terms of the outcomes from the items considered and intended future activity.

# **Actions Required:**

- (1) The Overview and Scrutiny Management Board is invited to consider whether it is satisfied with the content of the work programmes of:
  - the Environment and Economy Scrutiny Committee (Appendix A to this report);
  - the Highways and Transport Scrutiny Committee (Appendix B to this report).
- (2) Depending on its decisions in (1) above, the Overview and Scrutiny Management Board is invited to make suggestions on the content of the work programmes of the two committees listed above.

#### 1. Background

One of the roles of the Overview and Scrutiny Management Board is to challenge, review and hold to account the work programmes of each scrutiny committee.

On 29 June 2017, the Board agreed a process whereby the work programme of each scrutiny committee would be considered on a quarterly basis to allow for more in-depth consideration. To facilitate this, the chairman of each scrutiny committee would be invited to provide an update on the work of their committee and any working groups, and highlight future items that their committee will be focussing on.

Scrutiny Committee	First Review	Second Review	Third Review
Adults and Community Wellbeing	27 Jul 2017	30 Nov 2017	29 Mar 2018
Health			
Children and Young People Public Protection and Communities	28 Sept 2017	25 Jan 2018	26 Apr 2018
Environment and Economy		22 Feb 2018	
Highways and Transport	26 Oct 2017	22: 35 2010	24 May 2018
Flood and Water Management			

#### **Environment and Economy Scrutiny Committee**

The work programme of the Environment and Economy Scrutiny Committee is attached at Appendix A. Councillor Tony Bridges, the Chairman of the Environment and Economy Scrutiny Committee, will be making a statement to provide supporting information on the content of the work programme.

# Highways and Transport Scrutiny Committee

The work programme of the Highways and Transport Scrutiny Committee is attached at Appendix B. Councillor Mike Brookes, the Chairman of the Highways and Transport Scrutiny Committee, will be making a statement to provide supporting information on the content of the work programme.

#### 2. Conclusion

As part of the new reporting arrangements of the work programmes of scrutiny committees, the Overview and Scrutiny Management Board is asked to consider the work programmes of the Environment and Economy Scrutiny Committee and the Highways and Transport Scrutiny Committee.

#### 3. Consultation

#### a) Have Risks and Impact Analysis been carried out?

Not Applicable

## b) Risks and Impact Analysis

Not Applicable

# 4. Appendices

These are listed below and attached at the back of the report		
Appendix A Environment and Economy Scrutiny Committee		
Appendix B Highways and Transport Scrutiny Committee		

# 5. Background Papers

No background papers within Section 100D of the Local Government Act 1972 were used in the preparation of this report.

This report was written by Daniel Steel, Scrutiny Officer, who can be contacted on 01522 552102 or by e-mail at <a href="mailto:daniel.steel@lincolnshire.gov.uk">daniel.steel@lincolnshire.gov.uk</a>

# **Environment and Economy Scrutiny Committee**

#### October 2017 - January 2018

The Environment and Economy Scrutiny Committee combines two areas of responsibility - Protecting & Sustaining the Environment and Sustaining & Growing Business & the Economy.

## **GLEP Accountable Body**

The Committee has continued to support the role of Lincolnshire County Council as Accountable Body of the Single Local Growth Fund (SLGF) operated on behalf of Greater Lincolnshire LEP. The Committee has reviewed and monitored updates on the SLGF to provide a robust scrutiny and support officers in continuing to work with the LEP to ensure that projects progress agreements in order to support the delivery of strategic priorities.

In November the Committee resolved to support a formal recommendation to the Executive Councillor for Economy and Place as follows. "In order to maximise the level of funding allocated to Greater Lincolnshire LEP and to avoid funding being lost it is recommended that officers are empowered to move funding between measures in the programme as long as they have taken steps to understand all bids that partners are planning to make; and, they do not move money to a measure which then jeopardises the prospects of an LCC or partner project being able to bid for funding".

## **Environment and Economy Performance Measures**

The Committee has continued to review and challenge the performance indicators and endorsed officers in reviewing the performance targets to provide measures which better reflect the overall performance of the service area.

The Committee has continued to highlight two performance indicators which are regularly not being met, specifically in connection with the proportion of waste received at Household Waste Recycling Centres that was recycled, and the proportion of waste collected by Lincolnshire's District Councils that was recycled. The Council together with its partners is currently in the process of preparing a new Waste Management Strategy which will be considered by the Committee later in 2018 and will look to address these concerns.

# The Third Carbon Management Plan

In November the Committee supported the proposal for the development of the Third Carbon Management Plan to support aims to reduce UK emissions by 34% by 2020 and by 80% by 2050. The Committee endorsed the work of the second Carbon Management Plan as current figures suggested that the Council was on target to meet its targets of reducing carbon emissions by 22% and with an ambition to reduce energy costs by £2m. The current figures demonstrated a 17.5% reduction from the 2011/12 baseline.

# <u>Priorities for National Infrastructure - Response to National Infrastructure</u> Assessment

In January 2018 the Committee considered the council's response to the National Infrastructure Assessment which looks to underpin national policy towards economic infrastructure investment for the next thirty years. Members of the Committee were given the opportunity to consider the draft response towards the end of December and provide feedback to officers. Feedback received was included in the final response, however officers have confirmed that there will be further opportunities to respond to the Assessment in the future.

The Committee endorsed a response which seeks to strengthen areas which are of relevance to the county, while evidencing the present and future potential contribution of more rural areas to the national economy.

The Committee will continue to consider the National Infrastructure Assessment as required to promote local interests.

#### Greater Lincolnshire Local Industrial Strategy

In January 2018 the Committee considered an initial report on work to develop a Greater Lincolnshire Local Industrial Strategy.

The Committee endorsed that LCC takes a strong role in helping the LEP to produce the local industrial strategy. The Committee will continue to take an opportunity to understand and engage with members during the development process which will ensure the strategy responds effectively to local priorities.

The Committee also supported to receive regular reports on the progress of the local industrial strategy development and to offer advice/support to the LEP during the preparation of the local industrial strategy.

#### **Future Work Planned**

The Committee continues to actively monitor and have input into the future work programme. In addition, the Committee will consider a number of key items over the coming period, this includes:

- Consideration of the government's 25 Year 'Environment Plan' to help the natural world regain and retain good health.
- Implementing the Outcomes of the Utility Study
- Joint Municipal Waste Management Strategy
- Greater focus on rural broadband provision in Lincolnshire following a specific request from the Committee to review the outcomes of the broadband project.

The forward Work Programme for the Committee is shown below:

10 APRIL 2018 – 10:00am		
Item	Contributor	Purpose
A Green Future: 25 Year Plan to Improve the Environment	David Hickman, Growth & Environment Commissioner	Consideration of the Governments 25 Year Environment Plan to help the natural world regain and retain good health.
Implementing the Outcomes of the Utility Study	Andy Brooks, Commissioning Manager (Regeneration Programme)	
Updating the Joint Flood Risk and Drainage Management Strategy	David Hickman, Growth & Environment Commissioner	To shape the second edition of Lincolnshire Joint Flood Risk Strategy, with particular focus on integrating economic and environmental benefits
Capital Board Business Cases	Jade Elkington, Justin Brown, Commissioner for Economic Growth	
Joint Municipal Waste Management Strategy	Matthew Michell, Senior Commissioning Officer (Waste)	

22 MAY 2018 – 10.00am			
Item	Contributor	Purpose	
Quarter 4 Performance Report (1 January to 31 March 2018)	Justin Brown, Commissioner for Economic Growth; David Hickman, Growth and Environment Commissioner	Review of the Key Performance and Customer Satisfaction Information	
Co-commissioning Historic Environment Services	David Hickman, Growth & environment Commissioner	To shape development of a more integrated approach to LCC services relating to the historic environment.	
Rural Broadband Provision	Steve Brookes Lincolnshire Broadband Programme Manager		

10 JULY 2018 – 10.00am			
Item	Contributor	Purpose	
Greater Lincolnshire Local Industrial Strategy	Justin Brown, Commissioner for Economic Growth; Ruth Carver, Commissioning Manager (LEP)		

18 SEPTEMBER 2018 – 10.00am			
Item	Contributor	Purpose	
Quarter 1 Performance Report (1 April to 30 June 2018)	Justin Brown, Enterprise Commissioner; David Hickman, Growth and Environment Commissioner	Performance and Customer	

30 OCTOBER 2018 – 10.00am			
Item	Contributor	Purpose	
Greater Lincolnshire Local Industrial Strategy	Justin Brown, Commissioner for Economic Growth; Ruth Carver, Commissioning Manager (LEP)	Review of the work undertaken on the Greater Lincolnshire Local Industrial Strategy	

27 NOVEMBER 2018 – 10.00am			
Item Contributor Purpose			
	Justin Brown, Commissioner for Economic Growth, David Hickman, Growth and Environment Commissioner	Performance and Customer	

# Items to be programmed

• Third Carbon Management Plan - Vanessa Strange, Accessibility and Growth Manager

#### **Highways and Transport Scrutiny Committee**

#### October 2017 – January 2018

#### Lincolnshire Highways 2020

The Committee has continued to give regular consideration to the work being undertaken as part of Lincolnshire Highways 2020. In November 2017 the Committee considered a pre-decision scrutiny item on the replacement options available and which future option would be best suited to Lincolnshire County Council. The Committee has continued to support the involvement of members in the Highways 2020 working group which has been a very rigorous process. The Committee continues to scrutinise regular updates on the progress Lincolnshire Highways 2020 at alternate meetings, and will consider key milestones in the project as required.

#### **Network Rail**

The Committee continues to engage with Network Rail on an annual basis. In October 2017 the Committee considered an update on the strategic direction for the development and delivery of schemes which interact with the railways infrastructure in Lincolnshire. The Committee sought assurance from Network Rail that good future progress would continue on the joint schemes between Network Rail and the County Council. The Committee also welcomed the excellent work undertaken on the 72 hour blockade of the railway line as part of a major engineering operation for the Lincoln Eastern Bypass. This work had been successfully delivered with only one minor problem and was a key milestone.

#### Major Highways Schemes

The Committee continues to receive regular updates on the Major Highways Schemes as part of the quarterly performance report. This includes the Lincoln Eastern Bypass which is the County Council's largest Highway scheme with a budget of £99.6m and a DfT grant of £49.95m. In January 2018 the Committee received an update on the current status of this project following Carillion going into liquidation on 15 January 2018. The Committee will continue to review the situation with the Lincoln Eastern Bypass going forward.

In addition, the Committee continues to review the progress made towards other major schemes including: the Grantham Southern Relief Road, A17/A151 Peppermint Junction, Holbeach, Spalding Western Relief Road, North Hykeham Relief Road and Lincolnshire Coastal Highway.

The Committee will continue to scrutinise the Major Highways Schemes on a quarterly basis and as and when required.

#### **CCTV Trial Enforcement**

In December 2017 the Committee reviewed the progress of the CCTV enforcement trial implemented outside eight schools within the County. The Highways and Transport Scrutiny Committee previously supported and recommended that Lincolnshire County Council implement a trial scheme to monitor motorist's behaviour on school keep clear markings. The scheme was implemented in January 2017 and is currently ongoing.

The Committee endorsed that a decision be taken as to the future operation of the trial scheme, and for the trial be extended for a further 12 months and an additional feasibility study be carried out to examine the benefits from increasing from one vehicle to two or using fixed point CCTV for enforcement outside of schools.

# Highways Grass Cutting / Control of Weeds within the Highway

In November 2017 the Committee considered reports on the control of weeds within the public highway and the maintenance of highway grass within the public highway. These items were presented following a request from the Committee to review these areas of policy and to provide detailed information on the delivery aspects of the service.

With regards to the control of weeds within the public highway, The Committee acknowledged current budget limitations but highlighted the relatively small cost (£130k) of the service and the identified budget pressure of £20,000 due to the increased delivery costs associated with the single-spray policy. The Committee recommended that this be considered against the risk of potential higher maintenance costs in the future, owing to the impact increased weed growth could have on structural damage to the Highway. The Committee resolved to support a formal recommendation to the Executive / Executive Councillor for Highways, Transport and IT that the current Highways weed spraying single-spray policy be reviewed and consideration given to increase the number of treatments as part of the budget setting process for 2018/19.

#### Roundabout Sponsorship

The Highways and Transport Scrutiny Committee considered 'Roundabout Sponsorship' at its meeting on 22 January 2018. This item provided the Committee with the opportunity to review the current policy which has been in existence since 1996.

The Committee unanimously recommended support should be sought from the Overview and Scrutiny Management Board for a Scrutiny Review Panel to be established to examine this topic in more detail.

The forward Work Programme for the Committee is shown below:

12 MARCH 2018 – 10:00am		
Item	Contributor	Purpose
Highways 2020 Update	Paul Rusted, Infrastructure Commissioner	Update on progress towards replacement arrangements for Highways 2020.
Quarter 3 Performance Report (1 October to 31 December 2017)	Paul Rusted, Infrastructure Commissioner	Review of the Key Performance and Customer Satisfaction Information.
Effective Highways Communication	Satish Shah, Network Manager	Review of the work being undertaken to enhance service users' experience with regards to the Highways and Transport services.
Major Route Network Consultation	lan Kitchen, Transport Policy Manager	Consideration of the DfT consultation on proposals for a Major Road Network (MRN).
East Coast Main Line Route Study Consultation	Ian Kitchen, Transport Policy Manager	Consultation item on the East Coast Main Line Route Study and review of proposed response.
Permit Scheme Annual Report	Mick Phoenix, Network Management Commissioner; Mandi Robinson Network Regulation Compliance Manager	Review of the first year of the Highway Permit Scheme which has been in place since October 2016 to aid minimise the disruption caused by works on Lincolnshire's road network.

23 APRIL 2018 – 10:00am		
Item	Contributor	Purpose
Winter Maintenance – End of Year Report	Vincent VanDoninck, Policy and Strategic Asset Manager	Review of 2017/18 winter maintenance period.
Review of Sleaford Transport Strategy	Andy Gutherson, County Commissioner Economy and Place	Consideration of the progress made against the Sleaford Transport Strategy objectives and outcomes.

23 APRIL 2018 – 10:00am		
Item	Contributor	Purpose
Coastal Highway	Andy Gutherson, County Commissioner Economy and Place	Review of the first phase of work and initial report on possible options.
Lincolnshire Connected / Electrification of Vehicles	Vanessa Strange, Accessibility and Growth Manager; Ian Kitchen, Transport Policy Manager	Consideration of future requirements for electric vehicle infrastructure.
Re-consideration of the Speed Management in Lincolnshire Scrutiny Review (20mph Limits and Zones)	TBC	Consideration of the previous Speed Management in Lincolnshire Scrutiny Review (2014) Recommendation 5 (20mph Limits and Zones)

11 JUNE 2018 – 10:00am			
Item	Contributor	Purpose	
Highways 2020 Update	Paul Rusted, Infrastructure Commissioner	Update on progress towards replacement arrangements for Highways 2020.	
Quarter 4 Performance Report (1 January to 31 March 2018)	Paul Rusted, Infrastructure Commissioner	Review of the Key Performance and Customer Satisfaction Information.	

16 JULY 2018 – 10:00am		
Item	Contributor	Purpose
CCTV Pilot Scheme for Parking enforcement outside schools	Matt Jones, Parking Services Manager	Review of progress on the CCTV Pilot Scheme.

10 SEPTEMBER 2018 – 10:00am			
Item	Contributor	Purpose	
Highways 2020 Update	Paul Rusted, Infrastructure Commissioner	Update on progress towards replacement arrangements for Highways 2020.	
Quarter 1 Performance Report (1 April to 30 June 2018)	Paul Rusted, Infrastructure Commissioner	Review of the Key Performance and Customer Satisfaction Information.	

22 OCTOBER 2018 – 10:00am			
Item	Contributor	Purpose	
Provisional Engagement with Network Rail	Network Rail	Annual engagement session with Network Rail which will include details of network performance and discussion of any key issues or concerns in Lincolnshire.	

10 DECEMBER 2018 – 10:00am				
Item	Contributor	Purpose		
Quarter 2 Performance Report (1 July to 30 September 2018)	Paul Rusted, Infrastructure Commissioner	Review of the Key Performance and Customer Satisfaction Information.		

## Items to be programmed

#### **Highways**

- New Highways Operating Model VfM Assessment
- Network Management Plan

# **Transportation**

- Total Transport Update and Overview of Bus Subsidy Workings
- Public Transport Strategy
- Changes to the Section 19 and 22 permits: not for profit passenger transport
- PSV (Public Service Vehicle) operator licences Updates

For more information about the work of the Highways and Transport Scrutiny Committee please contact Daniel Steel, Scrutiny Officer on 01522 552102 or by e-mail at <a href="mailto:daniel.steel@lincolnshire.gov.uk">daniel.steel@lincolnshire.gov.uk</a>